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 ORIGIN AF-01

INFO	LOG-00	AMAD-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	SRPP-00	DS-00	EUR-01	OIGO-01	FBIE-00	H-01	TEDE-00
	INR-00	IO-08	JUSE-00	L-01	ADS-00	M-00	NSAE-00
	NSCE-00	OIC-02	OIG-04	OMB-01	PA-01	PM-00	PRS-01
	P-01	SCT-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	FMP-00	PMB-00	DSCC-00	PRM-10	PRMC-01	DRL-09	G-00
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AF/C:ARENDER

AF/C:RJFENDRICK

AF/RCS:TFRIEDMAN

P:EBRIMMER INR:RLECOHQ

EUR/UBI:EBROCKING

EUR/WE:KWHITAKER

AF/FO:EBRYNN

PRM:MLANGE IO/UNP:GSTANTON

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FM SECSTATE WASHDC

TO AMEMBASSY KINSHASA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY BRUSSELS IMMEDIATE

AMEMBASSY KIGALI IMMEDIATE

INFO RWANDA COLLECTIVE PRIORITY

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PARIS FOR MORAN; BRUSSELS FOR DUBROW

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 E.O. 12356: DECL: OADR

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: HARMON E KIRBY
 DATE/CASE ID: 24 APR 2009 200103014

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TAGS: PGOV, PREL, PREF, PINR, CG, UNCLASSIFIED
SUBJECT: U.S. CONCERN ABOUT CROSS-BORDER ATTACKS FROM
- ZAIRE

REF: A) STATE 91142, B) KINSHASA 2215, C) STATE 108920,
D) KINSHASA 2649

1. SECRET - ENTIRE TEXT

2. REFTELS OUTLINE DEPARTMENT CONCERN ABOUT SECURITY ISSUES IN EASTERN ZAIRE AND EMBASSY REPORTS ON DEMARCHE AND CONVERSATIONS WITH PRIME MINISTER KENGO AND THE ZAIRIAN PRESIDENCY ON THIS SUBJECT. DEPARTMENT REMAINS DEEPLY DISTURBED, HOWEVER, BY REPORTS OF COLLUSION BETWEEN ELEMENTS OF THE FORMER RWANDAN MILITARY IN ZAIRE AND THE ZAIRIAN ARMED FORCES. IN PARTICULAR, REPORTS FROM A VARIETY OF SOURCES SUGGEST THAT ELEMENTS OF THE ZAIRIAN ARMED FORCES (FAZ) MAY BE PREPARING TO CONDUCT A CROSS-BORDER RAID INTO RWANDA WITH THE EX-FAR. SUCH A RAID COULD HAVE A SERIOUS DESTABILIZING EFFECT ON AN ALREADY FRAGILE SUB-REGION. AT THE SAME TIME, WE NEED TO APPROACH THE RWANDANS TO REASSURE THEM THAT WE SHARE THEIR CONCERN ON THIS ISSUE, BUT DISCOURAGE THEM FROM TAKING

PRECIPITOUS ACTION.

3. ACTION REQUEST FOR PARIS AND BRUSSELS: DEPARTMENT ASKS THAT YOU CONTACT FRENCH AND BELGIAN COUNTERPARTS IMMEDIATELY TO RAISE U.S. CONCERN ABOUT POSSIBLE COLLUSION BETWEEN THE ZAIRIAN MILITARY AND THE EX-FAR, AND
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TO ASK THAT FRANCE AND BELGIUM WEIGH IN WITH THE ZAIRIANS TO URGE AGAINST SUCH AN ACTION. YOU SHOULD DRAW ON THE POINTS IN PARAGRAPHS 6 AND 7 AS BACKGROUND FOR THE DEMARCHE TO THE FRENCH AND BELGIANS.

4. ACTION REQUEST FOR KINSHASA: YOU SHOULD INITIATE IMMEDIATE CONTACT WITH THE PRIME MINISTER'S OFFICE AND THE OFFICE OF THE PRESIDENCY TO RAISE U.S. CONCERN AND TO CAUTION AGAINST ACTIONS WHICH COULD DESTABILIZE THE SUB-REGION. YOU SHOULD DRAW UPON THE POINTS IN PARAGRAPH

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6 FOR THE DEMARCHE TO ZAIRIAN AUTHORITIES

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5. ACTION REQUEST FOR KIGALI: YOU SHOULD CONTACT IMMEDIATELY PRESIDENT BIZIMUNGU, VICE PRESIDENT KAGAME AND PRIME MINISTER TWAGIRAMUNGU TO MAKE THE POINTS IN PARA 7 BELOW.

6. POINTS FOR KINSHASA, PARIS AND BRUSSELS:

-- THE UNITED STATES REMAINS DEEPLY CONCERNED ABOUT THE POSSIBILITY OF CROSS-BORDER RAIDS INTO RWANDA CONDUCTED BY ELEMENTS OF THE FORMER RWANDAN MILITARY.

-- SUCH ACTIONS WILL ONLY SERVE TO DESTABILIZE AN ALREADY FRAGILE SUB-REGION AT A TIME WHEN THE INTERNATIONAL COMMUNITY IS ATTEMPTING TO ADDRESS THE RELATED PROBLEMS OF THE REFUGEES IN EASTERN ZAIRE, FOOD DELIVERY TO THE CAMPS, REHABILITATION OF THE JUSTICE SYSTEM AND RECONCILIATION IN RWANDA.

-, THE UNITED STATES REMAINS CONCERNED THAT ZAIRE, VIA
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THE ZAIRIAN ARMED FORCES, MAY FEEL COMPELLED TO COOPERATE WITH ELEMENTS OF THE EX-FAR IN CONDUCTING COUNTERATTACKS OR RAIDS INTO RWANDA.

-- SUCH ACTIONS WOULD NOT ONLY BE DESTABILIZING AND UNHELPFUL, THEY RISK COMPROMISING EFFORTS BY THE INTERNATIONAL COMMUNITY TO HELP ZAIRE DEAL WITH THE REFUGEE PROBLEM IN THE KIVUS, AND MAY COMPLICATE UNNECESSARILY INTERNATIONAL SUPPORT FOR ZAIRE'S DEMOCRATIC TRANSITION.

-- FOR THESE REASONS, WE LOOK TO THE ZAIRIAN GOVERNMENT AND ZAIRIAN ARMED FORCES TO MAINTAIN PROFESSIONALISM AND DISCIPLINE IN CARRYING OUT DUTIES ASSOCIATED WITH RWANDAN PRESENCE ON ZAIRIAN SOIL, AND TO ENSURE THAT ZAIRE -- INCLUDING ITS MILITARY -- TAKES NO ACTION WHICH COULD PRECIPITATE RENEWED CONFLICT IN THE SUB-REGION.

-- AT THE SAME TIME, WE URGE YOUR GOVERNMENT TO TAKE

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APPROPRIATE STEPS TO DISCOURAGE MILITARY ACTIVITIES
BY UNCLASSIFIED
RWANDAN REFUGEES IN EASTERN ZAIRE, AND TO INVESTIGATE
REPORTS OF ARMS SHIPMENTS TO THE EX-FAR.

7. POINTS FOR KIGALI:

-- WE ARE CONCERNED ABOUT REPORTS OF INCREASED
CROSS-BORDER ACTIVITIES ON THE ZAIRE/RWANDA FRONTIER.

-- WE CANNOT INDEPENDENTLY EVALUATE THE REPORTS WE HAVE
RECEIVED BUT ARE SUFFICIENTLY CONCERNED TO RAISE THE
QUESTION IN KINSHASA, IN ORDER TO DISCOURAGE ANY

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POSSIBILITY THAT ZAIRIAN FORCES COULD BECOME INVOLVED IN
WHAT COULD ALL TOO EASILY BECOME AN UNCONTROLLED
ESCALATION TO THE SERIOUS DETRIMENT OF ALL INVOLVED.

-- WE ARE WELL AWARE OF YOUR GOVERNMENT'S CONCERNS ABOUT
THE ACTIVITIES OF EXTREMIST ELEMENTS IN ZAIRE. WE
CONTINUE TO BELIEVE EMPHATICALLY THAT ONLY BY WORKING
TOGETHER WITH THE INTERNATIONAL COMMUNITY AND YOUR
NEIGHBORS CAN THESE THREATS BE BROUGHT UNDER CONTROL IN A
CONSTRUCTIVE RATHER THAN DANGEROUS AND DESTRUCTIVE MANNER.

-- WE ARE DISCUSSING THE PROBLEM OF MILITARY ACTIVITIES
AND ARMS SHIPMENTS WITH ZAIRE, WITH OTHER DONORS AND WITH
THE UN.

CHRISTOPHER

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